



E. Coli O104 Outbreak in Europe Update & dialogue

Industry perspective

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- About Freshfel Europe
- Food borne outbreaks and F&V in the EU
- Industry perception of crisis response
- Industry impact
- Conclusions



# About Freshfel Europe

 What?: European trade association representing fresh produce industry, based in Brussels

#### About our structure:

- Associations
- Companies
- Members across the supply chain and around the world
- About our Mission: Stimulate consumption of fresh fruit & vegetables
- Improve the efficiency and competitiveness of the sector
- Facilitate international fresh produce trade
- Assist the sector to comply with the highest safety rules
- Provide a favourable environment to promote the benefits of fresh produce

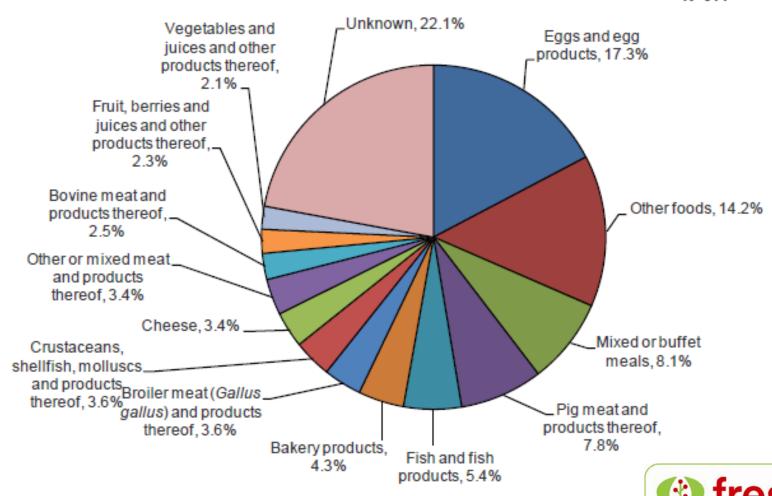


#### Food borne outbreaks and F&V in the EU

#### Distribution of verified outbreaks by food vehicle in EU

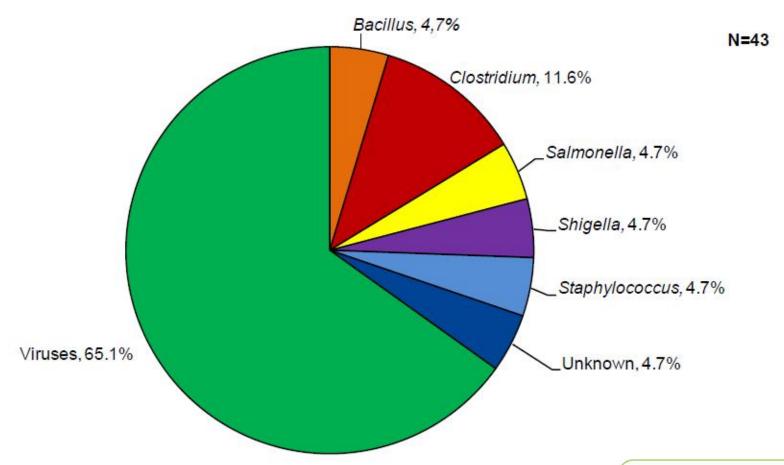
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**EUROPEAN FRESH PRODUCE ASSOCIATION** 



Source: EFSA report on zoonoses and food borne outbreaks 2009

# Overview causative agents for for food-borne outbreaks involving fruit and vegetables:



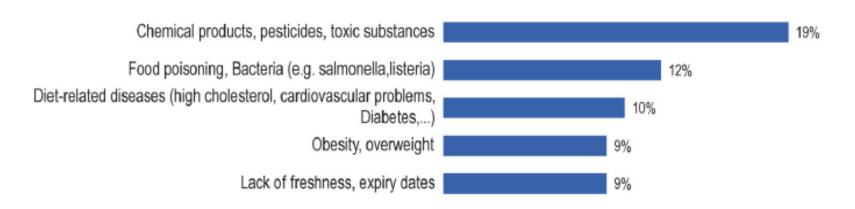


#### Food borne outbreaks and F&V in the EU

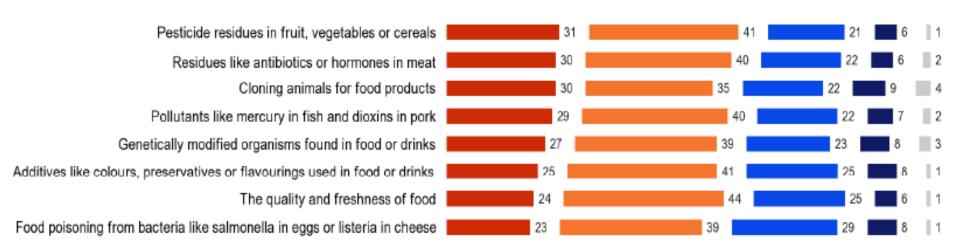
- HACCP mandatory post farm gate
- Many voluntary hygiene codes for primary production
- Inclusion hygiene principles in assurance schemes (e.g. GlobalGAP)
- Differences with US supply chain:
  - Use water & fertiliser
  - Importance protected horticulture crops
  - Shorter transport => shelf life
  - Cold chain



#### Spontaneous responses to problems and risks associated with food



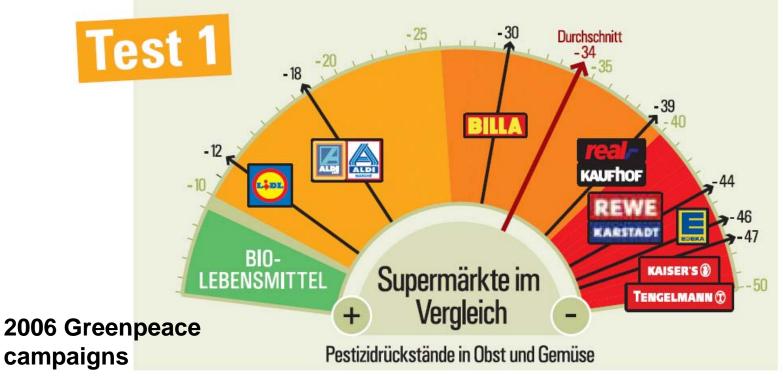
#### Prompted responses to problems and risks associated with food



Source: Eurobarometer on food-related risks 2010

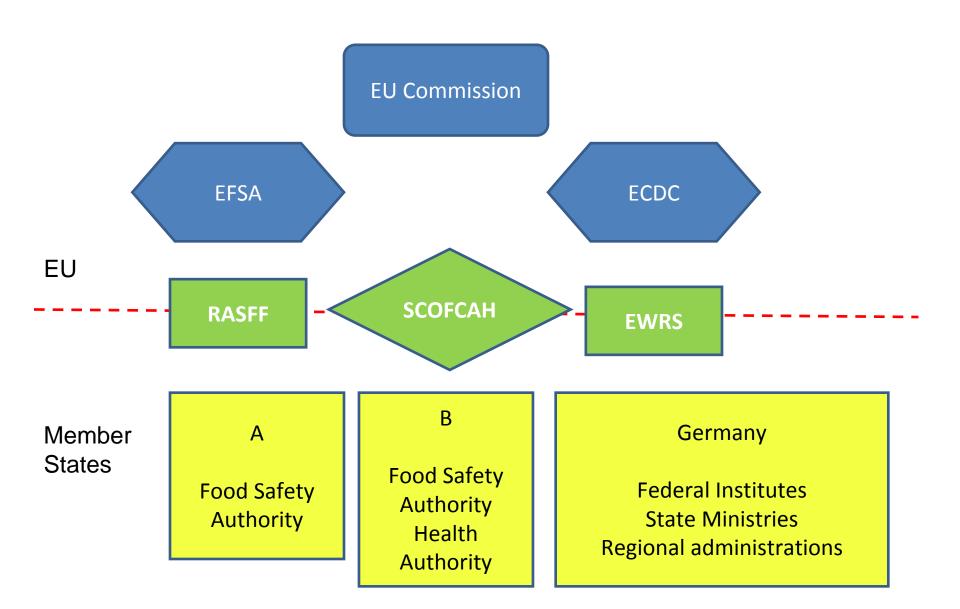






Member States	Number of HUS STEC cases (deaths)	Number of non-HUS STEC cases (deaths)
Austria	1 (0)	4 (0)
Czech Republic	0 (0)	1 (0)
Denmark	10 (0)	16 (0)
France	9 (0)*	2 (0)* 2 (0)**
Germany	733 (28)	3 052 (17)
Greece	0 (0)	1 (0)
Luxembourg	1 (0)	1 (0)
Netherlands	4 (0)	7 (0)
Norway	0 (0)	1 (0)
Poland	2 (0)	1 (0)
Spain	1 (0)	1 (0)
Sweden	18 (1)	35 (0)
The United Kingdom	3 (0)	4 (0)
TOTAL	782 (29)	3 128 (17)

Source: ECDC – status 27 July; latest date of illness onset : 7 July



- Industry (and its knowledge) largely ignored during investigations
- Investigation results and conclusions first to press, than to industry
- Crucial crisis communication mistakes:
  - Different interlocutors
  - Awaiting final results ?
  - => Consumer confidence



- Risk communication starts May 25th with negative consumption advice on raw tomatoes, cucumbers and lettuce in Northern Germany
- May 27th Hamburg authorities incriminate Spanish cucumber lots on the basis of preliminary results
- Suspect is 'identified' => all hell breaks loose

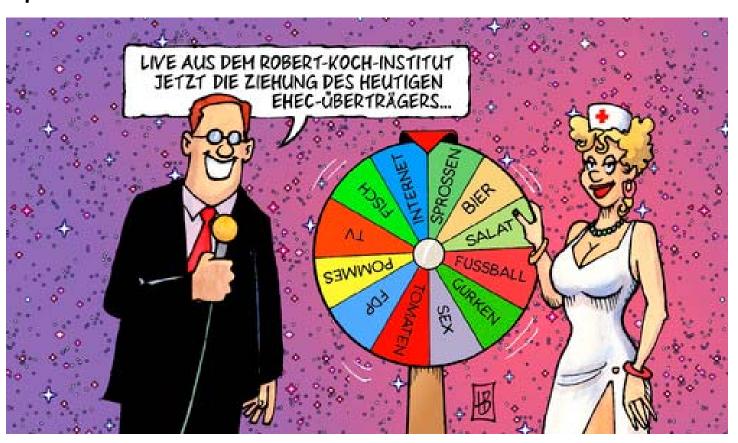


Necessity to communicate?



- Immediate impact:
  - EU wide media coverage
  - Consumption of cucumbers and Spanish produce across the board
  - Price cucumbers and other vegetables across EU market
  - Recall suspect lots of Spanish companies accompanied by unfortunate comments from politicians => perception of internal trade barriers
  - Russia bans import of German and Spanish vegetables
  - Information requests on fertiliser and water quality
  - Requests for EHEC-free certifications
- June 1st: Spanish cucumbers are not the source of the outbreak

 Following days characterised by confusing press and official coverage regarding the source, sprouts enter in the picture





- June 9th: EFSA opinion
  - Role fresh produce in food borne outbreaks, RTE trends
  - Mitigation options:
    - Prevention rather than elimination
    - GAP, GMP, HACCP
    - Asymptomatic carriers in food handling
    - Pre-harvest: farm animals, water quality and manure quality
    - Post-harvest: water quality, food hygiene practices, hygiene mgt food premises, cold chain
- Most options are commonly practiced by industry



- June 10th: advice on raw cucumbers, tomatoes and lettuce withdrawn, replaced by raw sprouts
- June 15th: small outbreak in France
- Several Member States issue negative consumption advices on raw sprouts
- EHEC task force established with EFSA and MS
- Industry involved with a view to trace forward exercise
- July 5th: EFSA report confirms Egyptian fenugreek seeds as most probably source, negative consumption advice on sprouts => import ban
- Today: case closed?



#### Sprouts

- Warnings: confusion on scope
- Approximately 100 producers in EU
- Great majority certified according to various standards, yet some smaller players might not
- Sector willing to establish EU GHP guide
  - Pathogen monitoring accross production
  - Positive release seeds
- EFSA opinion on risks associated with sprouts and seeds foreseen for October



- Role different investigation instruments
  - Epidemiology
  - Traceability
  - Monitoring

- Industry can assist authorities with each of the instruments
  - Reality check epidemilogical conclusions
  - General industry facts to assist tracing forward
  - Industry monitoring results (4.000 samples analysed)



- EU weekly turnover on vegetables approximately 1 billion EURO
- Consumption falls across EU, especially in DE
- Oversupply & limited shelf life => price pressure
- Whole supply chain affected: overcapacity logistic providers, traders, retailers (dedicated industry)
- Damages to supply chain in excess of 1 billion EURO
- Sales starting to recover, but price remains under pressure, full recovery will take years





- EU compensation
  - June 7th
  - Package of 230 million EURO covering products withdrawn from the market (still well below cost of production)
  - 15 million EURO extra promotion funds in coming 3 years
  - Modest one off media campaign in July

- Industry still demands serious promotion efforts fully financed by EU (50 million EURO)
- Too little, too late for many growers => administration



- Third country restrictions
  - Russia: import ban on EU vegetables lasted 1 month, now need for special certificate (re-exports still difficult)
  - Import bans: Kuwait, Lebanon, Qatar, UAE
  - Increased monitoring: Canada, Kazakhstan, Kuwait, South Korea, Taiwan, UAE, USA
  - Other measures: Ukraine, ...

 Progressive withdrawal/reduction of measures following confirmation of source



- Image fresh produce
  - Brutal wake-up call for consumers which did not associate healthy products with food poisoning
  - Reputational damage cucumbers and Spain
  - Restoring confidence takes much longer than the few seconds it took to destroy it, even if mistakenly
  - 'Kill' steps very sensitive
- Responsibility authorities
  - Consumer education& awareness
  - Context food poisoning
  - Balanced crisis communication



#### **Conclusions**

- Unprecedented crisis both for public health authorities and sector
- Crisis management and communication authorities
  - Cause of serious collateral damage
  - Role industry in investigations
  - Review systems in place
- Compensations are no excuse for zero risk approach
   Sector cannot afford another crisis like this
- No structural shortcomings fruit & vegetables sector
- Consumer education and awareness







www.freshfel.org
www.enjoyfresh.eu
www.freshquality.org